

Message Text

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14/43

ORIGIN ACDA-10

INFO OCT-01 FEA-01 AID-05 CEQ-01 CIAE-00 OFA-01 COME-00

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NSAE-00 PM-04 USIA-06 OES-03 SS-15 SP-02 INT-05

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L/UNA:MMATHESON (DRAFT)

S/P:WGATHRIGHT

C:WSHINN

IO/UNP:RLONG (DRAFT)

OSD/ISA:DMAHLBERG (DRAFT)

ACDA/NWT:TDAVIES (DRAFT)

ACDA/GC:MMAZEAU

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R 160050Z JAN 76

FM SECSTATE WASHDC

TO AMEMBASSY ADDIS ABABA

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BRASILIA

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY BUENOS AIRES

AMEMBASSY CAIRO

AMEMBASSY CANBERRA

USMISSION GENEVA

AMEMBASSY HELSINKI

AMEMBASSY ISLAMABAD

AMEMBASSY KINSHASA

AMEMBASSY LAGOS

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AMEMBASSY LIMA

AMEMBASSY LONDON
AMEMBASSY MEXICO
AMEMBASSY MOSCOW
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AMEMBASSY NEW DELHI
AMEMBASSY OTTAWA
AMEMBASSY PRAGUE
AMEMBASSY RABAT
AMEMBASSY RANGOON
AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY STOCKHOLM
AMEMBASSY TEHRAN
AMEMBASSY THE HAGUE
AMEMBASSY TOKYO
AMEMBASSY WARSAW
INFO USMISSION USUN NEW YORK

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TAGS: PARM, CCD, UN

SUBJECT: CONSULTATIONS ON ENVIRONMENTAL MODIFICATION
(ENMOD) CONVENTION

1. ON AUGUST 21, 1975, THE US AND USSR SUBMITTED AT THE GENEVA CONFERENCE OF THE COMMITTEE ON DISARMAMENT (CCD), AS A BASIS FOR NEGOTIATION, IDENTICAL TEXTS OF A DRAFT CONVENTION ON THE PROHIBITION OF MILITARY AND ANY OTHER HOSTILE USE OF ENMOD TECHNIQUES (TEXT SEPTEL). THE DRAFT WOULD PROHIBIT THE USE OF SUCH TECHNIQUES HAVING "WIDE-SPREAD, LONG-LASTING, OR SEVERE EFFECTS AS A MEANS OF DAMAGE, DESTRUCTION, OR INJURY TO ANOTHER STATE PARTY" TO THE CONVENTION. BESIDES AN UNDERTAKING FOR CONSULTATION AMONG PARTIES, THE US-SOVIET DRAFT PROVIDES A PROCEDURE UNDER WHICH A STATE PARTY THAT FINDS ANOTHER PARTY IS ACTING IN VIOLATION MAY LODGE A COMPLAINT WITH THE LIMITED OFFICIAL USE

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SECURITY COUNCIL, WHICH MAY UNDERTAKE AN INVESTIGATION OF THE COMPLAINT AND INFORM TREATY PARTIES OF THE RESULTS.

2. THE 1975 UNGA ADOPTED BY CONSENSUS RESOLUTION 3475, WHICH NOTED WITH SATISFACTION THAT THE US AND USSR HAD SUBMITTED IDENTICAL DRAFTS AT THE CCD AND THAT OTHER CCD DELS HAD "OFFERED SUGGESTIONS AND PRELIMINARY OBSERVATIONS," AND REQUESTED THE CCD TO CONTINUE ITS

NEGOTIATIONS, "BEARING IN MIND EXISTING PROPOSALS AND

SUGGESTIONS AS WELL AS RELEVANT DISCUSSION BY THE GENERAL ASSEMBLY, WITH A VIEW TO REACHING EARLY AGREEMENT, IF POSSIBLE DURING THE COMMITTEE'S 1976 SESSION, ON THE TEXT OF A CONVENTION ON THE PROHIBITION OF MILITARY OR OTHER HOSTILE USE OF ENMOD TECHNIQUES."

3. THERE WAS RELATIVELY LITTLE UNGA DISCUSSION OF THE US-SOVIET DRAFT CONVENTION, ALTHOUGH ARGENTINA, AUSTRALIA, THE FRG, AND SWEDEN RAISED SEVERAL SUBSTANTIVE ISSUES AND MADE SOME SPECIFIC SUGGESTIONS FOR MODIFICATION. THESE DELEGATIONS NEVERTHELESS JOINED IN THE GENERAL WELCOME ACCORDED THE US-USSR ACTION IN TABLING THE DRAFT AND, ALONG WITH OTHERS, INDICATED WILLINGNESS TO WORK TOWARD ACHIEVING A WIDELY ACCEPTABLE TEXT. OTHER THAN ABOVE COUNTRIES, FEW HAVE PUBLICLY SET OUT SUBSTANTIVE VIEWS ON US-SOVIET DRAFT, ALTHOUGH SEVERAL US ALLIES HAVE PRIVATELY ASKED QUESTIONS ABOUT VARIOUS ASPECTS OF TREATY.

4. WE ANTICIPATE ENMOD WILL BE CENTRAL TOPIC AT CCD SPRING SESSION WHICH BEGINS FEBRUARY 17. WHILE WE WOULD NOT EXPECT EVERY DELEGATION TO TAKE AN ACTIVE PART IN NEGOTIATIONS, WE THINK IT LIKELY THAT MANY WILL MAKE STATEMENTS AT CCD ON MAJOR ISSUES RAISED BY US/SOVIET DRAFT TREATY. ON THIS ASSUMPTION, WE WOULD LIKE TO ENCOURAGE SUCH DELS TO SPEAK EARLY SO THAT ALL MAJOR ISSUES WILL HAVE BEEN GIVEN FULL AIRING BY END OF SPRING SESSION. THIS COULD PERMIT US AND SOVIET SPONSORS OF DRAFT TO CONSIDER IDEAS PUT FORWARD BEFORE SUMMER SESSION OPENS. SUCH A SCHEDULE WOULD SEEM STRONGLY ADVISABLE IF CCD IS TO HAVE REALISTIC CHANCE OF COMPLETING LIMITED OFFICIAL USE

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NEGOTIATIONS BEFORE NEXT UNGA, AS RECOMMENDED IN THE UNGA RESOLUTION. WITH THIS TARGET DATE IN MIND, WE WOULD ALSO APPRECIATE ANY ADVANCE NOTICE OTHER CCD MEMBERS COULD GIVE US OF ISSUES THEY MAY INTEND TO RAISE. IF DESIRED, WE WOULD BE PREPARED TO CONSULT WITH OTHERS BEFORE OPENING OF CCD FEBRUARY 17, THROUGH OUR EMBASSIES OR IN WASHINGTON. WE ARE PARTICULARLY INTERESTED IN MAINTAINING CLOSE CONTACT WITH OUR ALLIES ON ENMOD.

5. FOR ADDIS ABABA, BELGRADE, BONN, BRASILIA, BUENOS AIRES, CAIRO, ISLAMABAD, KINSHASA, LAGOS, LIMA, LONDON, MEXICO, NEW DELHI, OTTAWA, RABAT, RANGOON, ROME, STOCKHOLM, TEHRAN, THE HAGUE, TOKYO. EMBASSIES ARE REQUESTED TO MAKE POINTS IN PARA 4 ABOVE ORALLY TO FOREIGN OFFICES. EMBASSIES SHOULD NOT ENTER INTO SUBSTANTIVE DISCUSSION

OF US-SOVIET TEXT. IF HOST GOVERNMENT OFFICIALS RAISE SPECIFIC QUESTIONS REGARDING TREATY, THESE SHOULD BE REFERRED TO WASHINGTON. IF DEEMED ADVISABLE, HOWEVER, EMBASSIES MAY STATE OUR GENERAL VIEW THAT THE APPROACH TAKEN IN THE US-SOVIET DRAFT, WHICH IS THE PRODUCT OF CAREFUL CONSIDERATION AND STUDY, PROVIDES THE MOST REALISTIC MEANS OF DEALING WITH THE DANGERS OF ENVIRONMENTAL WARFARE. EMBASSIES MAY ALSO RECALL THAT US STATEMENTS AT THE CCD AND UNGA INDICATED OUR WILLINGNESS TO TAKE INTO ACCOUNT THE VIEWS OF OTHERS IN THE COURSE OF NEGOTIATIONS AND NOTE THAT VIEWS ALREADY EXPRESSED AT CCD AND UNGA ARE BEING GIVEN CAREFUL STUDY. WE EXPECT TO DEAL WITH THESE ISSUES EARLY IN THE CCD SPRING SESSION. IF HOST GOVERNMENTS INTEND TO RAISE ADDITIONAL QUESTIONS OR SUGGESTIONS AT THAT SESSION, WE WOULD WELCOME ADVANCE NOTICE SO THAT WE CAN TAKE THEM INTO ACCOUNT AS WELL.

6. FOR BERLIN, BUCHAREST, BUDAPEST, MOSCOW, PRAGUE, SOFIA, AND WARSAW. EMBASSY MOSCOW SHOULD INFORM MFA OF THIS APPROACH TO CCD MEMBER CAPITALS AND REAFFIRM OUR EXPECTATION THAT US AND SOVIET CCD DELS WILL CONTINUE TO MAINTAIN CLOSE CONTACT ON ENMOD ISSUES IN GENEVA. OTHERS SHOULD DRAW ON PARAS ABOVE ONLY IN RESPONSE TO INQUIRIES FROM HOST GOVERNMENTS.

7. FOR CANBERRA. EMBASSY SHOULD INFORM FOREIGN OFFICE LIMITED OFFICIAL USE

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THAT US IS GIVING CAREFUL CONSIDERATION TO AUSTRALIAN VIEWS EXPRESSED AT UNGA. US DELEGATION TO CCD WILL BE PREPARED TO KEEP IN TOUCH WITH AUSTRALIAN GENEVA MISSION DURING NEGOTIATIONS.

8. FOR GENEVA. MISSION SHOULD INFORM DISARMAMENT OFFICERS OF UK, DUTCH, CANADIAN, JAPANESE, FRG, ITALIAN, SWEDISH, ARGENTINE, AND AUSTRALIAN MISSIONS OF APPROACHES BEING MADE IN CAPITALS AND REPORT ANY REACTIONS.

9. FOR NATO: MISSION MAY AT ITS DISCRETION INFORM ALLIES OF APPROACHES BEING MADE AND INDICATE WE EXPECT TO KEEP THEM INFORMED OF DEVELOPMENTS THROUGH CUSTOMARY BRIEFINGS AFTER EACH CCD MEETING IN GENEVA.

10. FOR HELSINKI. REQUEST EMBASSY EXPRESS US APPRECIATION FOR VALUABLE HELP PROVIDED BY AMB. PASTINEN AT UNGA. (PASTINEN TOOK LEAD AMONG NON-ALIGNED COSPONSORS OF ENMOD RESOLUTION AND INTRODUCED IT.) EMBASSY SHOULD NOTE THAT WE LOOK FORWARD TO WORKING WITH SYG SPECIAL REPRESENTATIVE AMB. HYVARINEN ON ENMOD AND OTHER ISSUES AT CCD THIS YEAR. IF HYVARINEN IS AVAILABLE, EMBASSY

IS REQUESTED TO INFORM HIM OF OUR INTEREST IN MOVING
FORWARD ON ENMOD NEGOTIATIONS IN EFFORT TO ACHIEVE
WIDELY AGRE

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